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GOVERNMENT'S SENTENCING MEMORANDUM

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UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF NEW YORK

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UNITED STATES OF AMERICA

-v.- : S3 03 Cr. 1188 (RMB)

Diego Fernando Murillo-Bejarano,

a/k/a "Don Berna,"

a/k/a "Adolfo Paz,"

Defendant. :

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GOVERNMENT'S SENTENCING MEMORANDUM

The Government respectfully submits this memorandum in connection with the sentencing of defendant Diego Fernando Murillo-Bejarano ("Murillo" or "the defendant"), scheduled for February 24, 2009, at 12:45 p.m. The Government respectfully requests that Murillo be sentenced to 405 months' imprisonment, which is at the top of the applicable United States Sentencing Guidelines ("U.S.S.G." or "Guidelines") range of 324-405 months' imprisonment as calculated by the United States Probation Office. This Guidelines range is also the agreed-upon sentencing range contained in the plea agreement between the parties.

As set forth in greater detail below, the Government seeks a sentence at the top of the Guideline range primarily on account of the enormous quantity of cocaine that Murillo

imported into the United States (which included numerous metric tons), as well as his leadership position within the Autodefensas Unidas De Colombia ("AUC"), a terrorist and paramilitary organization in Colombia.

Factual Background

As alleged in the Indictment and described in the PSR, the defendant was the de facto leader of the AUC, a paramilitary organization based in Colombia that has been engaged in warfare with the Fuerzas Armadas Revolucionarias de Colombia, ("FARC"). The AUC has been designated by the United States Department of State as a foreign terrorist organization. (PSR \P 9). To support its paramilitary activities and to enrich its leaders, including Murillo, the AUC was involved in narcotics trafficking on a massive scale, and was responsible for the importation of many multi-ton shipments of cocaine into the United States. (Id. \P 9, 11). Among other things, the AUC oversaw the transportation of cocaine by sea -- on board speedboats and cargo vessels -- from Colombia to the United States, either directly or through third countries like Mexico, the Dominican Republic, and Venezuela. (Id.). During the period when Murillo was one of the principal leaders of the AUC, the organization's force was comprised of thousands of armed paramilitaries.

Although Murillo officially held the title of

Inspector General of the AUC, he was the *de facto* leader of the organization, and is described by witnesses as the person who was in charge of narcotics-trafficking activities for the organization, including much of its cocaine transportation and financial operations. (PSR \P 10). Murillo acquired, and then maintained, his power in the AUC in part from the proceeds of his extensive drug-trafficking activities. (*Id.*).

The cocaine shipped to the United States by the AUC generated millions of dollars in New York and other U.S. cities. (PSR \P 11). At the direction of individuals working under the supervision of Murillo's organization, these sums were placed in bags or suitcases and exchanged at pre-arranged locations. The purpose of these transfers was to allow the conspiracy to repatriate narcotics proceeds to Colombia. (Id.).

On May 27, 2005, Colombian authorities, pursuant to a request for a provisional arrest from the United States, arrested Murillo in Colombia. (PSR ¶ 22). Thereafter, the United States filed an extradition request with the Colombian Government. As part of its extradition request, the United States provided assurances to the Government of Colombia that it would not seek a life sentence for the defendant, but instead would ask for a prison term of years. (Id. ¶ 22). On May 13, 2008, Colombian authorities extradited the defendant to the

United States. (Id. at 1).

Procedural Background

1. The Plea Proceeding

On June 17, 2008, the defendant entered a guilty plea to Count One of the Indictment pursuant to a plea agreement with the Government. Count One charged the defendant with conspiracy to: (1) import into the United States five kilograms and more of cocaine; and (2) distribute five kilograms and more of cocaine knowing and intending that the cocaine would be unlawfully imported into the United States, all in violation of Title 21, United States Code, Section 963.

Both the plea agreement and the Presentence Report prepared by the Probation Office calculated the applicable sentencing Guideline range for the offense as 324-405 months' imprisonment. See Plea Agreement at 3; PSR ¶¶ 5(i), 66. This Guideline range was computed as follows: a base offense level of 38, pursuant to U.S.S.G. § 2D1.1(c)(1); a two-level increase because a firearm was possessed in connection with the offense, pursuant to U.S.S.G. § 2D1.1(b)(1); a four-level increase because the defendant was an organizer or leader of a criminal activity that involved five or more participants or was otherwise extensive, pursuant to U.S.S.G. § 3B1.1(a); and a three-level reduction based on the defendant's acceptance of

responsibility and timely entry of a guilty plea, pursuant to U.S.S.G. § 3E1.1(a) and (b). (Plea Agreement at 2). The defendant is in Criminal History Category I. *Id.* Accordingly, with an applicable Guidelines offense level of 41, the Stipulated Guidelines range is 324 to 405 months' imprisonment. *Id.* at 3.

The plea agreement also contains a stipulation that the charged conspiracy involved the importation of "numerous metric tons of cocaine" into the United States. (Plea Agreement at 2). The parties also stipulate in the Agreement that a sentence within the range of 324 to 405 months' imprisonment "would constitute a reasonable sentence in light of all of the factors set forth in Title 18, United States Code, Section 3553(a)," and that "neither party will seek a sentence outside of" this range or "suggest that the Court sua sponte consider a sentence outside of" this range. (Plea Agreement at 3).

At his guilty plea, Murillo allocuted that he conspired through the AUC, which he described as a "military, political and anti-communist" organization, to tax shipments of cocaine destined for the United States. (Plea Tr. 25; see also PSR \P 25). Murillo affirmed that it was his intention that the cocaine be imported into the United States. (Id. at 26).

2. The Presentence Report

The final Presentence Report ("PSR") prepared by
United States Probation ("Probation") calculated the Stipulated
Guideline range of 324 to 405 months using the same computations
used in the plea agreement. (PSR ¶¶ 26-36, 41, 66.) Based on
its findings, the Probation Office recommended a sentence of 364
months' imprisonment, followed by five years of supervised
release. (PSR at 18-19.) Furthermore, the Probation Office
recommended a fine of \$4,000,000, in addition to the mandatory
special assessment of \$100 that must be imposed at the time of
the sentence. (Id.)

By letter dated February 2, 2009 ("Defense Letter"),
Murillo agreed with the offense level computation in the PSR.

Specifically, Murillo agreed that the Probation Office properly
calculated his total Offense Level as 41, and that based upon
that offense level, the Guideline range of 324 to 405 months'
imprisonment is appropriate. (See Defense Letter at 7-8).

Murillo, however, requests that the Court impose a sentence of
324 months' imprisonment -- the lowest end of the Stipulated
Guideline range. He argues that the lowest sentence within that
range is appropriate due to "the conditions of his three (3)
year period of incarceration in Colombia" and "the unique facts
and circumstances surrounding this crime . . . " Id. at 15,

18. For the reasons set forth below, the Court should reject Murillo's request and impose a sentence of 405 months' imprisonment.

Discussion

- I. The Court Should Sentence Murillo At The Top Of The Applicable Guidelines Range
 - A. As A Leader Of The AUC, Murillo Used The Organization To Further His Drug Trafficking Activities

The Government has conferred with a number of witnesses regarding Murillo's substantial history of drug trafficking and leadership within the AUC. Set forth below is a partial summary of the information that the Government has obtained from some of its key witnesses.

In or about April 2000, CW-1 approached Murillo and solicited his assistance in collecting a multi-million dollar drug debt that CW-1 was owed by other Colombian narcotics traffickers. (PSR \P 12). Murillo agreed to collect this debt for CW-1, in exchange for CW-1 agreeing to transport cocaine for Murillo. (Id.). CW-1 understood that Murillo was one of the highest-ranking leaders of the AUC. (Id.). Based on their agreement, CW-1 transported 700 kilograms of Murillo's cocaine from Colombia to New York City, and thereafter assisted in remitting millions of dollars of drug proceeds back to Colombia on Murillo's behalf. (Id. \P 13). After this initial shipment,

between 2000 and 2002, CW-2 coordinated, again on Murillo's behalf, the transportation of four additional loads of cocaine, totaling over 5,000 kilograms, from Colombia to New York City. (Id.). Subsequently, CW-1 continued to arrange shipments of cocaine for Murillo to the United States, totaling thousands of kilograms. (Id. ¶¶ 14-16).

In or about May 2002, a second individual (CW-2) arranged to have two shipments of narcotics proceeds picked up in New York City and remitted to Murillo in Colombia. (PSR $\P\P$ 17-18). The narcotics proceeds totaled in excess of \$200,000. (Id.).

A third witness (CW-3) was a close advisor to the former head of the AUC, Carlos Castano. (PSR ¶ 19). CW-3 learned, by attending meetings with top AUC leaders (including Castano and Murillo), that Murillo served as the AUC's principal liaison to the Norte Valle Cartel ("NVC"), one of the largest cocaine cartels in Colombia. (Id.). CW-3 explained that Murillo and the AUC charged the cocaine cartels a substantial fee for every cocaine shipment that passed through AUC-controlled territory within Colombia, and that Murillo retained many of the proceeds that he had extracted from drug traffickers, including the NVC. (Id.).

A fourth witness (CW-4), who was involved in shipping

a 200 kilogram load of cocaine to the United States, owed a debt to the owners of that cocaine after it was seized in Texas. CW-4 was subsequently kidnapped in Medellin, Colombia in 1998 and was held by people who worked for Murillo until he could pay the debt. CW-4 was ultimately able to pay this narcotics debt and subsequently had a discussion with Murillo about working together on future narcotics transactions. (PSR ¶ 20).

B. <u>Murillo's Incarceration In Colombia Does Not Merit A</u> Reduction In Sentence

First, Murillo asks this Court to reduce his sentence in order to credit him for the three-year period of incarceration in Colombia pending extradition to the United States. Next, Murillo argues that the conditions of his confinement in Colombia warrant a reduction of his sentence to the low end of the applicable Guidelines range. (Defense Letter at 15 and 16). The Government opposes both of these requests.

Any credit for Murillo's time served in Colombia is properly within the discretion of the Bureau of Prisons

It is the Government's position that the Court is authorized only to make a recommendation to the Bureau of Prisons ("BOP"), and not to order credit for the time Murillo

The information received from CW-4 was not accurately described in the PSR. (PSR $\P\P$ 20-21). This paragraph more accurately reflects the interaction that CW-4 had with Murillo.

spent incarcerated in Colombia.

The statutory authority for the defendant to receive any credit for time spent in jail in Colombia awaiting extradition appears in 18 U.S.C. 3585(b), which reads, in relevant part:

- (b) Credit for prior custody A defendant shall be given credit toward the service of a term of imprisonment for any time he has spent in official detention prior to the date the sentence commences -
 - (1) as a result of the offense for which the sentence was imposed. . . . that has not been credited against another sentence.

The District Court does not have the authority to credit this period to the defendant; rather, any adjustment to the sentence for time in Colombia rests in the control of the BOP. See United States v. Wilson, 503 U.S. 329, 334, 112 S. Ct. 1351 (1992) (holding that under 18 U.S.C. § 3585(b), the Attorney General, not the district court, is authorized to compute the credit an inmate should receive for a prior period of incarceration); Werber v. United States, 149 F.3d 172, 179 (2d Cir. 1998) ("[0]nly the BOP is entitled to give credit for time served prior to the commencement of a sentence."). Similarly, it is also within the BOP's exclusive responsibility to credit the defendant for time he has served in a prior custodial facility, and this should not be calculated in the Court's

imposition of sentence. Indeed, it would be error for the District Court to give such credit. *United States v. Los Santos*, 283 F.3d 422, 427 (2d Cir. 2002) (district court abused its discretion by departing in order to credit Los Santos with the time from his transfer to federal custody on March 21, 2000 to the date of sentencing eight months later).

Accordingly, the District Court should not credit any time against the sentence it imposes on the defendant, but of course may make any recommendations to the BOP that it deems appropriate. In this case, there are open questions as to whether Murillo was incarcerated in Colombia solely because of the United States' extradition request, or also because of domestic charges that were pending against him in Colombia. The answer to these questions may affect the amount of credit that Murillo receives from the BOP.

 A sentence reduction based on the conditions of Murillo's confinement in Colombia is not warranted.

Murillo also seeks consideration at sentencing based on the following conditions of his confinement at Combita,

Itagui, and La Picota prisons in Colombia: (1) solitary

confinement in a windowless cell, and limited family visits

during his two years of confinement at Itagui prison; (2)

freezing temperatures, "concrete slab beds," "sparse, mildewed,

and soiled blankets," limited food, unsanitary dining conditions, and a generally violent atmosphere during the six months of confinement at Combita Prison; and (3) cold temperatures, no mattress and cold bath water during his "several day" period of incarceration at La Picota prison. (See Defense Letter at 15-16).

As an initial matter, the Government believes that the defendant's factual allegations regarding the conditions at Combita are not accurate. Government representatives have conferred with Special Agent Caesar Medina of the United States Drug Enforcement Administration, who was stationed at the DEA's Bogota Country Office from in or about 2003 until in or about 2008. During his time at the Bogota Country Office, Special Agent Medina had traveled to Combita on approximately 5 to 6 occasions between 2004 and 2007. In addition, Special Agent Medina, prior to becoming a DEA agent, held various positions with the BOP between 1994 and 1998.

According to Special Agent Medina, Combita was built through consultation with BOP personnel, and appeared structurally similar to many BOP facilities. During Special Agent Medina's visits to Combita, which often involved transferring one or more inmates at a time for purposes of extradition, he frequently observed inmates mopping the floors

and performing other cleaning tasks. Special Agent Medina noted that the facility appeared clean. Special Agent Medina also observed that the inmates he transferred appeared healthy, not malnourished, and some had even commented that they "put on weight" while at Combita. Special Agent Medina noted that much of Combita is covered, as it must be, since it is a maximum security facility, and he noted that over the course of the three years he had visited Combita (2004 to 2007), the conditions and cleanliness of the facility improved.

The Government submits that much of what the defendant describes as the "deplorable conditions he experienced while at Combita" is contradicted by the above proffered evidence. (See Def. Letter at 15). Murillo has offered no proof of the conditions in Combita, instead relying on the unsupported allegations set forth in his sentencing submission.

Additionally, the Government understands that Murillo would have had administrative remedies available to him under the regulations of the Colombian prison system and civil remedies under the Colombian judicial system. Murillo has submitted no evidence indicating that he pursued these remedies.

In seeking consideration on these grounds, the defendant relies on the Second Circuit's decision in *United States v. Carty*, 264 F.3d 191 (2d Cir. 2001). Although the

Second Circuit in Carty clearly recognized that "pre-sentence confinement conditions may in appropriate cases be a permissible basis for downward departures," id., the subsequent history of that case belies the defendant's assertion that the conditions warrant a departure here. In Carty, the Second Circuit did not affirm a downward departure based on conditions of pretrial confinement, but merely remanded the case to the District Court so that it might "reconsider the defendant's request for a downward departure . . . in light of this holding." Id. at 197. On remand, the late Honorable Allen G. Schwartz carefully considered the defendant's downward departure motion, which was based on the conditions of the Dominican prison where the defendant was held prior to his extradition. Carty had alleged that during the period of his confinement in the Dominican Republic he was subjected to cruel prison conditions. Specifically, Carty alleged that:

He was held in a four-foot by eight-foot cell with three or four other inmates.

There was no light in his cell. He received ten to fifteen minutes per day outside of his cell to bathe and was allowed to make only one phone call per week. He had no running water in his cell. His only toilet was a hole in the ground. He was denied access to paper, pens, newspaper, and radio. While incarcerated in the Dominican Republic, he lost forty pounds.

Id. at 193 (emphasis added).

Notwithstanding these substandard conditions -- which Carty endured for approximately nine months -- Judge Schwartz nevertheless rejected Carty's motion for a downward departure, finding that "in the totality of these circumstances . . . I decline in my discretion to grant him a downward departure as a result of his incarceration with adverse conditions . . . which took place in the Dominican Republic." (Transcript of Court Proceedings, United States v. Carty, 95 Cr. 973 & 980 (AGS), dated November 9, 2001, at 24).

Obviously, if the conditions of Carty's confinement were insufficient to justify a downward departure, then the defendant's much less deplorable conditions, which consisted primarily of cold weather, lack of adequate protection and shelter, certain unsanitary conditions, and a generally violent atmosphere while at Combita Prison, (or the solitary confinement and limited family visits he endured while at Itagui Prison) are at least equally unavailing.²

In $United\ States\ v.\ Francis,\ 129\ F.Supp.\ 612\ (S.D.N.Y.$ 2001), cited by Murillo, the Honorable Robert P. Patterson, Jr.,

Murillo also alleged that while he was confined at La Picota Prison, he suffered cold temperatures, was forced to use cold water for bathing, and had only a concrete slab for use as a bed. These conditions are a subset of those that Murillo alleges to have suffered while at Combita Prison, and Murillo was only confined at La Picota for "several days." (See Defense Letter at 15).

granted a downward departure where he found, after four days of hearings involving seven witnesses, that during the defendant's pretrial confinement at the Hudson County Correctional Center ("HCCC"), he suffered, inter alia, an attempted stabbing, weight loss of 20 to 25 pounds, threats from other inmates, and "physical and psychological problems, specifically, physical attacks, significant weight loss, stress, depression, insomnia, and fear." Id. at 617. Another inmate testified that the HCCC was ruled by "rampant gang activity," including "intimidation, extortion, robberies, violence, fights. Like a war." Id. This inmate further testified that "quards would allow inmates to fight, without staff interference or discipline, while other inmates formed a circle around them." Id. Clearly, defendant Murillo's unsubstantiated allegations fall far short of the firm, credible evidence of virtual chaos at the HCCC that prompted Judge Patterson to grant a departure in Francis.

Finally, United States v. Torres, 2005 WL 2087818, 01 Cr. 1078 (LMM) (S.D.N.Y. Aug. 30, 2005), involved a defendant held at Combita, and that case appears to raise similar factual issues as Murillo's, though Torres was detained at Combita Prison from January 2002 until February 2003, while Murillo's period of detention began more than three years later, in 2005. Following an evidentiary hearing, Judge McKenna granted a one-

level downward departure. The Government does not agree with the district court's decision to depart in *Torres*, and respectfully submits, that on this record, the Court should not exercise its discretion in granting a sentence at the lowest end of the Guideline range as consideration for the conditions of Murillo's confinement while in Colombia.

D. The Statutory Objectives Will Only Be Met If Murillo is Given a Sentence at The High End of the Sentencing Range

Title 18, United States Code, Section 3553(a), lists the factors to be considered in imposing a sentence. In light of these factors and their statutory objectives, a sentence at the high end of the Guideline range is warranted.

1. The nature and circumstances of the offense and the history and characteristics of the defendant.

Nothing about this defendant or his offense conduct calls for a sentence at the low end of the Guidelines range.

The offense conduct in this case was extremely serious -- the defendant was involved in the importation of numerous metric tons of cocaine into the United States. This massive quantity of cocaine exceeds the threshold amount for an offense level of 38 (150 kilograms) by several orders of magnitude. Similarly, the four-level enhancement for an aggravating role in the offense requires that he be an organizer or leader of a criminal

activity involving only five or more participants. Here,

Murillo was the *de facto* leader of a terrorist and paramilitary

organization which numbered in the thousands. Finally, the

applicable two-level increase to account for possession of a

firearm in connection with the offense requires that only one

firearm be possessed. Here, Murillo commanded thousands of

armed paramilitaries as part of his narcotics trafficking.

Similarly, the history and characteristics of the defendant also justify a sentence at the top end of the stipulated Guidelines range. Murillo was the functional leader of a terrorist and paramilitary organization who used that position to further his narcotics trafficking activities. He was in charge of the AUC's narcotics trafficking activities, including many of its cocaine transportation and financial operations, and he maintained his position within this organization from the proceeds of his drug trafficking activities. (PSR ¶ 10). Through this criminal activity, Murillo has apparently amassed a huge fortune -- \$12 million has already been forfeited to the Colombian Government and Murillo has an additional "100 properties" which have yet to be fully surrendered. (Defense Letter at 18).

2. The need for the sentence imposed to reflect the seriousness of the offense, to promote respect for the law, and to provide just punishment for the

offense.

Murillo has spent several years flooding the United States with multi-ton shipments of cocaine. He has been responsible for importing multi-ton quantities of cocaine into the United States, including into New York City, and redirecting the profits back to himself in Colombia. The magnitude of this offense should be addressed by the seriousness of the sentence imposed by the Court.

3. The need for the sentence imposed to afford adequate deterrence to criminal conduct.

Murillo's lengthy history of drug trafficking requires a sentence that will promote general deterrence. In simple terms, Murillo used a terrorist organization to facilitate the importation of numerous metric tons of cocaine, worth tens of millions of dollars, into the United States. He did so despite understanding that scores of other narcotics traffickers, including those with whom he had worked, had been extradited to the United States for their crimes. Murillo's disregard for the laws of the United States and the likelihood of extradition compels a serious sentence at the top of the Guidelines range.

4. The need for the sentence imposed to protect the public from further crimes of the defendant.

Murillo's commitment to narcotics trafficking -- whether for the benefit of the AUC or his personal enrichment --

ceased only because of this prosecution. Murillo has presented no evidence suggesting that he would have voluntarily terminated his drug-trafficking activities were it not for his extradition to the United States.

5. The need for the sentence imposed to provide the defendant with needed educational or vocational training, medical care, or other correctional treatment in the most effective manner.

While educational and vocational training are indeed important considerations at sentencing, these interests are perhaps less compelling in this case. Murillo has apparently committed to furthering his education during the past three years of his incarceration in Colombia. And the Government does not question the competence or abilities of a man who oversaw thousands of paramilitaries and a well-established cocaine trafficking operation with transportation routes across the hemisphere. Murillo, who used his considerable talents to operate a lucrative criminal organization, has not lacked for educational or vocational training prior to his incarceration. Lastly, defense counsel also argued that Murillo's various medical conditions warrant consideration. The Government believes that the federal medical centers within the BOP are adequately equipped to address the medical conditions cited by Murillo in his submission.

6. The kind of sentences available.

Any non-incarceration sentence would be inappropriate in this case.

7. The Guidelines sentencing range.

As discussed above, Murillo's Guidelines range is 324 to 405 months' imprisonment. Furthermore, due to the circumstances discussed above, a sentence of 405 months is warranted.

II. A Sentence of 405 Months Is Warranted And Not Greater Than Necessary To Account For The Factors Set Forth At Title 18, United States Code, Section 3553(a)

The Government respectfully submits that the factors set forth at Title 18, United States Code, Section 3553(a), counsel in favor of a sentence of 405 months. The offense conduct in this case was extremely serious. The defendant was involved in a conspiracy that sent tons of cocaine to the United States for distribution across the nation. The defendant's role in the offense likewise dictates that he should be sentenced at the top of the range — he was the de facto leader of a large terrorist organization which oversaw the distribution and importation of tons of cocaine.

A sentence of 405 months' imprisonment would be appropriate, and by no means excessive, when measured against the magnitude of Murillo's crimes. Indeed, similar sentences

have been imposed in this District on drug traffickers who were, if anything, less significant to the international cocaine trade. See United States v. Alberto Orlandez-Gamboa, 99 Cr. 654 (TPG) (S.D.N.Y. 2005) (cocaine trafficker extradited from Colombia sentenced to 40 years' imprisonment after guilty plea); United States v. Ramiro Lopez-Imitola, 03 Cr. 294 (RPP) (S.D.N.Y. 2006) (heroin trafficker extradited from Colombia sentenced to 40 years' imprisonment after guilty plea); United States v. Jorge Manuel Torres Teyer, 01 Cr. 021 (GEL) (S.D.N.Y. 2006) (cocaine trafficker sentenced to 38 years' imprisonment after guilty plea); United States v. Jorge Asprilla, 99 Cr. 0101 (TPG) (S.D.N.Y. 2007) (cocaine trafficker sentenced to 30 years' imprisonment after guilty plea).

Conclusion

For the reasons outlined above, the Government believes that, based on the factors set forth in § 3553(a), 405 months' imprisonment is a reasonable and appropriate sentence in this case.

Dated: New York, New York

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February 9, 2009

Respectfully submitted,

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CERTIFICATE OF SERVICE

the Office of the United States Attorney for the Southern

District of New York, and that on February 9, 2009, he caused a copy of the within Sentencing Memorandum to be served electronically on Margaret Shalley, counsel for Diego Fernando Murillo-Bejarano, by causing a copy of same to be served and filed via the Court's electronic case filing system, and by facsimile.

Pursuant to 28 U.S.C. § 1746, I declare under penalty of perjury that the foregoing is true and correct.

Dated: New York, New York February 9, 2009

/s/ ERIC SNYDER